

E-Government and Budget Transparency of Indragiri Hulu Government

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Abstract: Information and Communications Technology (ICT) become an essential requirement in developing information society and a knowledge society. Indragiri Hulu Regency is the only regency in Indonesia to be piloting an Open Government Indonesia (OGI) project with the targets to maximize the use of the website for the needs of alternative information media. Based on the assessment of the Indonesian Forum for Budget Transparency (FITRA) in 2013 Indragiri Hulu Regency scored 23 below the maximum score of 100. This study aims to determine the budget transparency of Indragiri Hulu Regency government through its official website. This study uses a qualitative method. The findings of this study indicate that the Indragiri Hulu Regency government has an official website and accessible, but the website does not encounter any special content of budget transparency. As for the publication of budget documents to be done but in different content. Furthermore, Indragiri Hulu Regency also government budget documents does not update regularly on its official website. This is due to the absence of awareness of local government and the absence of strict sanctions so that people has not be Able to access information on the implementation process of local budget policy.

1 INTRODUCTION

Internet is a media which is currently the most easily accessible by the public and most cost effective for the government to disseminate information. The use of Information and Communications Technology (ICT) in public life become a main needs in developing the information society and a knowledge society.

The World Summit on the Information Society (WSIS) made the decision that by 2015 every state to seek government agencies, education, hospitals connected to communication and information networks and 50% of the world's population are able to access information through the information and communication technology (Tasmil, 2013). Following up the WSIS then set instruction the Presidential Directive No.3 of 2003 on National Policy and Strategy Development of E-Government, which requires ministries/state agencies, provinces, district and cities in Indonesia to implement e-government.

Based on the Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management, local governments are required to have an official website, has a budget transparency content, publish budget documents, and update data. Related to the publication of budget documents, the documents that must be published are: summary of RKA SKPD, summary of RKA PPKD, draft of Regional Regulation on APBD, draft of Regional Regulation on Revised APBD, Regional Regulation of APBD, Regional Regulation of Revised APBD, summary of DPA SKPD, summary of DPA PPKD, LRA SKPD, LRA PPKD, LKPD audited and BPK opinion on LKPD.

Nationally based on the Ministry of Communication and Information assessment of 224 government websites in 2004 there were 10% that can not be opened. Furthermore, based on the results of a national survey by the Ministry of Communications and Information in the form of e-Government Ranking in Indonesia (PeGI) in 2012 there are only 6 local government of the total 497

districts/cities that are considered successfully implement e-government.

When compared with other countries in terms of e-government adoption based on an international survey of Waseda e-government ranking in 2012, Indonesia was ranked 33rd out of 55. Even in 2013 Indonesia fell to 40th out of 55 countries surveyed. In line with that results, e-government ranking by the United Nations in 2012 shows Indonesia was ranked 7th out of a total of 11 ASEAN countries, far below Malaysia and Vietnam (Napitupulu, 2015).

Based on the findings of the Indonesian Forum for Riau Budget Transparency (FITRA RIAU) in 2013, the index of periodic budget information disclosure on the Government website of Indragiri Hulu Regency is also considered minimal budget information. Indragiri Hulu only got a score 23 out of a total score 100. Indragiri Hulu Regency is the only regency in Indonesia that was made piloting project Open Government Indonesia (OGI) under the supervision of Presidential Work Unit for Development Monitoring and Control (UKP4). UKP4 target is to maximize the use of the website for the needs of the information media alternatives.

2 FORMULATION OF THE PROBLEM

How is the transparency of budget management Indragiri Hulu Regency through its official website?

2.1 Research Methods

This study uses a qualitative method. Qualitative methods used in this context to describe, analyze and interpret the condition of e-government especially the transparency of local financial management on the official website of Indragiri Hulu Regency using indicators: the availability of information about the implementation process of budget policy; access to information that is easily accessible and freely acquired; conformity between the implementation and standard procedures; as well as the application of sanctions for negligence in implementation.

2.2 Theoretical Framework

2.2.1 Transparency

According to Lalolo (2003) transparency is a principle that ensures access or freedom for everyone to obtain information about the

implementation of government, namely information about policies, manufacturing processes and results achieved. Kristianten (2006) mentioned transparency is the openness of the government in providing information related to the management activities of public resources to the needy i.e. the community.

According to Didjaja (2003) transparency is openness of the government in making policies that can be known by the public. Transparency will ultimately create accountability between the government and the people. Mardiasmo (2002) mentions the objective of transparency in governance: one of the forms of government accountable to the public; efforts to improve the management of government; as well as efforts to improve the management and good governance and reduce opportunities for corruption practice.

Some of the measuring instrument of transparency by Mardiasmo (2002) are publication of public policy through communication tools such as annual reports, brochures, leaflets, information centers, toll-free phone, media coverage, public service announcements, websites, bulletin boards, local newspapers; information presented such as service reference, maintenance data, public activity reports, complaint procedures; and complaint handling such as city news in mass and local media, notice of response, response time limit, opinion pools and surveys on public policy issues, comments and notes for draft policy and regulation, service users surveys.

2.2.2 Budget Transparency

Budget transparency refers to the extent to which the public can obtain information on the government financial activities and their implications in comprehensive, accurate, and timely (Andrianto, 2007). According to Mardiasmo (2002) budget compiled by the executive is said to be transparent if it meets some criteria, i.e.: there is the announcement of budget policy; available budget documents and easily accessible; available timely accountability reports; accommodation of the voice/suggestions of the people; and there is a system to provide information to the public.

Kristianten (2006: 52) mentions that budget transparency is information related to budgeting planning is the rights of every society. Citizen rights related to budgeting, i.e.: the right to know, the right to observe and attend public meetings, the right to expression opinions, the right to obtain public documents and the right to be informed. According Andrianto (2007) transparency of financial

management in the implementation is measured by indicators:

- Availability of information on the implementation process of budget policy
- Access to information that is easily accessible and free to obtain
- Conformity between implementation and standard procedure
- Application of sanctions for negligence in the implementation.

3 ANALYSIS AND RESEARCH FINDING

3.1 Availability of Information on Budget Policy Implementation Process

The obligation to provide information on implementation process of the local government budget policy is determined through the Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management, where all local governments shall to publish 12 documents of budget management through its official website that consists of: Summary of RKA SKPD, summary of RKA PPKD, Proposed Regional Regulation of APBD, Proposed Regional Regulation of Revised APBD, Regional Regulation of APBD, Regional Regulation of Revised APBD, Summary of DPA SKPD, Summary of PPKD DPA, LRA SKPD, LRA PPKD, audited LKPD and BPK's opinion on LKPD.

Of the 12 budget documents that must be published, the Government of Indragiri Hulu regency through its official website only publish some of budget documents. Beginning in 2011 means that before the Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management, Government of Indragiri Hulu has published a summary document of RKA SKPD, summary of PPKD RKA, summary of DPA SKPD and summary of DPA PPKD on its official website. In 2012, the Government of Indragiri Hulu only publishes budget documents in the form a summary of RKA SKPD, summary of RKA PPKD, summary of DPA SKPD and summary of DPA PPKD.

In 2013 the Government of Indragiri Hulu website publishing only 5 budget documents consisting of RKA SKPD, RKA PPKD, DPA SKPD, DPA PPKD and LRA SKPD. In 2014, the

document management budgets published through the Government of Indragiri Hulu official website is RKA SKPD, RKA PPKD, Proposed Regional Regulation of APBD, Proposed Regional Regulation of Revised APBD, Regional Regulation of APBD, Regional Regulation of Revised APBD, LRA SKPD and LRA PPKD, while in 2015, 2016, 2017 and 2018 the Government of Indragiri Hulu does not at all publish budget documents on its official website so that the availability of information on the implementation of budget policies process by Government of Indragiri Hulu has not been done yet.

3.2 Access to information that is easily accessible and obtainable free

Access to local financial information is the citizen rights and part of the government's responsibility to publish it in line with the transition to the good governance principle. Implementation of good governance that in line with the rapid development of *Information and Communications Technology* (ICT) then demanded the government to be able to utilize the Internet as a medium to improve the quality of service so that later developed the concept of e-government.

In an effort to implement e-governmnet, the Government of Indragiri Hulu has utilized the internet by making the official website at the address www.inhukab.go.id. The official website of the Indragiri Hulu Government has been well managed through the Office of Communications and Information Technology as the party who were given the task and responsibility in managing.

Until now, the official website of Indragiri Hulu Government has made it easily the public to obtain access information especially related to local budget management because these websites can be accessed from anywhere and by anyone and without time limit so that information is always available to the community at any time for 24 hours. Good management of the website by the Indragiri Hulu Government is an effort of local government in act transparently to manage local budgets so it can be judged that the Government of Indragiri Hulu has succeeded in adopting the earlystage of e-government.

3.3 Correspondence between the implementation and the standard procedure

Utilization of the internet as a media to support the government's performance especially in the field of

local budget management has been arranged through the Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management. In the policy, local governments are required to have an official website, has a budget transparency content, publish budget documents and update data.

In the implementation, the Government of Indragiri Hulu already has an official website that to public, but the website does not have a budget transparency content accordingly. This websites publishes budget management documents on the content of "information-services" along with other documents so that the public need spend of time to find budget management document on this website.

Of the 12 budget documents that must be published, the Government of Indragiri Hulu does not publish the overall budget management document. In 2011 the Government of Indragiri Hulu has begun to publish the budget document in the form summary of RKA SKPD, summary of PPKD RKA, summary of DPA SKPD and summary of DPA PPKD on his website.

Post-enactment the Minister of Home Affairs No. 188.52/1797/SJ of 2012 on Transparency of Budget Management Area, Government of Indragiri Hulu in 2012 instead only publish four budget documents, 5 budget document in 2013, 8 budget documents in 2014 while in 2015, 2016, 2017 and 2018 there was no budget document on the website. Thus it is known that the Government of Indragiri Hulu does not update the data related to the budget management on his official website.

3.4 Application of Sanctions for Negligence In Execution

The application of sanctions is an action on the basis to ensure all the rules and policies can be implemented properly in accordance with established procedures so that the goal can be achieved. Minister of Home Affairs Instruction No. 188.52 / 1797 / SJ of 2012 on Transparency of Local Budget Management, set without the existence of clear sanction by the central government. In addition, the website belongs to the Directorate General of Regional Finance Development Ministry of Home Affairs with the address <http://keuda.kemendagri.go.id> which should contain the data assesment transparency of local government websites were empty. This is a form lack of seiousness of the central government in the implementation of e-government for media of local budgets transparance.

Lack of seriousness the central level this is also happens at the regional level, especially the Government of Indragiri Hulu caused by the lack of awareness of the government as policy implementers to act according the rules, whereas Indragiri Hulu is the only Regency in Indonesia, which is used as a piloting project Open Government Indonesia (OGI) which receive guidance directly by the Presidential Work Unit of Development Monitoring and Control (UKP4) with a target to maximizing the use of websites for the needs of information media alterantive.

4 CONCLUSIONS

Budget transparency is an openness to all policies related to financial management. Based on the Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management, local governments are required to have an official website, has a budget transparency content, publishing budget documents and update the data. In the implementation, the Government of Indragiri Hulu already has an official website which can be accessed public, but the website has no content of budget management transparency.

Related to the publication of budget management documents, local governments are required to publish 12 budget documents. In the implementation, the Government of Indragiri Hulu does not publish all local budget management documents on its official website. In 2011 and 2012 the website is only publishes 4 budget documents, 5 documents in 2013, 8 documents in 2014, while in 2015, 2016, 2017 and 2018 the Government of Indragiri Hulu is not at all publish budget documents on its official website so that the update data is not done.

Related to the application of sanctions for non-conformity in policy implementation, Minister of Home Affairs Instruction No. 188.52/1797/SJ of 2012 on Transparency of Local Budget Management, set out without any sanctions. Other than that, the website belongs to the Directorate General of Regional Finance Development Ministry of Home Affairs which should contain the assessing transparency data of local government websites were empty. Lack of seriousness at the central level is what also happens at the regional level, especially the Government of Indragiri Hulu Regency caused by the lack of awareness of the government as the implementer of the to act on the rules.

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