

# Determining the Workload of Driving Scenarios using Ratings to Support Safety and Usability Assessments

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**Abstract:** How long will it take a driver to take over if the automation fails? Is a particular driver interface too distracting? How comparable are the workloads from 2 studies that involve different roads and traffic? The answer to these driving safety related questions depends upon the workload drivers experience, which should be calculable from data or descriptions of road geometry and traffic. For this purpose, 24 subjects rated the workload of 200 driving scenarios on a 0 to 100 scale. Those scenarios were combinations of road type (urban, rural, expressways, residential streets), traffic, road geometry, the lane driven, and other factors (e.g., 4-lane, straight rural road with 8-foot paved shoulder and 8-foot grass strip beyond that). Finding 1: Those ratings were found to be reliable and well correlated ( $r=0.75$ ) with ratings collected using the anchored-clip rating method. Finding 2: Workload was predicted by an additive model that used a table of values provided herein. (For example, for urban roads, add 9 points to the base rating for heavy traffic, but 12 points for expressways.) In fact, traffic consistently had the largest effect on workload ratings, with the difference between no traffic and heavy traffic being 50 %.

## 1 INTRODUCTION

### 1.1 Driving Workload Is a Topic Central to Those Studying Driving

The issue of how much workload is too much for a driver has been a persistent and important issue for decades. Drivers can respond to high workload in several ways.

- They can shed load. This could mean they stop paying attention to in-vehicle tasks or stop paying attention to some external tasks, such as scanning mirrors.
- They can reduce the quality of performance, such as allowing their control over steering to degrade.
- They can allocate tasks to others. “Here, you steer while I operate the foot pedals.” However, task allocation invariably requires communication and coordination, which can add workload.

Whatever the solution is to reduce overload, there are invariably negative safety consequences.

Research interest in driving workload has been in 3 phases. The first phase of research was associated with fundamental issues of highway design, for example, the difficulty of driving a horizontal curve of some radius or reading 1 or more road signs over some distance (e.g., Messer, 1980).

The second phase was associated with driver distraction related primarily to interior tasks (e.g., Green, 2010; Elwart, Green, & Lin, 2015) with the initial concern being navigation systems. These concerns led to practices such as the NHTSA guidelines (U.S. Department of Transportation, 2014) and SAE Recommended Practice J2364 (Society of Automotive Engineers, 2015) and SAE Recommended Practice J2365 (Society of Automotive Engineers, 2016). Curiously, most distraction guidelines either do not specify the workload of the primary driving task or assume it is a single, fixed, and unspecified level.

The third and most recent phase is associated with automated vehicles and driver takeover from

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automation, often unexpectedly (e.g., Yun, Oh, Myung, 2019). Surprisingly, most studies do not control for the workload of the primary driving task, even though takeover time should depend upon the scenario in which the driver is taking over.

## 1.2 There Are Several Measurement Methods

There is an abundance of research on how to measure the workload of driving. They include:

- (1) asking drivers to rate the workload of the elements of the driving task on a scale such as the NASA Task Loading Index (TLX, Hart & Staveland, 1988; Hart & Wickens, 1990; Hart, 2006),
- (2) measuring the physical response of drivers to driving, using measures such as heart rate (e.g., Taggart & Gibbons, 1967; Backs, Lenneman, Wetzel & Green, 2004) and heart rate variability (e.g., Meseguier, Calafate, & Cano, 2018) or skin conductance (e.g., Reimer, Mehler, Coughlin, Godfrey, & Tan, 2009),
- (3) measuring primary task performance such as lane variability (e.g., Green, Cullinane, Zylstra, & Smith, 2004) or steering wheel motions (e.g., Macdonald & Hoffmann, 1980),
- (4) measuring secondary task performance such as the n-back task (e.g., Mehler, Reimer, & Dusek, 2011) or the peripheral detection task (e.g., Jahn, Oehme, Krems, & Gelau, 2005), and finally,
- (5) measuring how much people need to see when they drive, such as the visual occlusion task (e.g., Senders, Kristofferson, Levison, Dietrich, Ward, 1967; Kujala, Kircher, & Ahlström, 2021). Each method has its own strengths and weaknesses.

In contrast, there is a shortage of research that allows one to estimate workload for a particular driving situation. The key factors that affect driving workload have been well identified -- traffic, road geometry, sight distance, surface coefficient of friction, and other factors. Some studies of this topic even provide equations to estimate workload (e.g., Hulse, Dingus, Fischer, Wierwille, 1989; Piechulla, Mayser, Gehrke, & König, 2003). Also informative, are related efforts to predict crashes, and those factors should be linked to workload (e.g., Karlaftis & Golias, 2002; Abdel-Aty, Keller, & Brady, 2005). However, what is lacking is research to develop broadly applicable equations to calculate driving workload.

## 1.3 Green's Anchored Rating Method Provides Repeatable Workload Measurements

At the University of Michigan Transportation Research Institute (UMTRI), research has been conducted over 20 plus years on improved measures of workload and quantifying and calculating the workload of driving based on road geometry, traffic, sight distance, and the surface coefficient of friction. Examples include Wooldridge, Bauer, Green, & Fitzpatrick (2000), Tsimhoni, Green, & Watanabe (2001), Schweitzer & Green (2006), Lin, Green, Kang, & Lo (2012), Liu, Green, & Liu (2019), and Green (2022).

This paper describes the second part of a 2-part experiment in that UMTRI effort and is an extension of work reported in Schweitzer and Green (2006) and Green (2022). In the first part of the experiment, reported in the publications previously cited, 24 subjects in a driving simulator rated the workload of driving in scenes shown on video clips relative to 2 anchor clips (with values of 2 to 6, Figure 1).

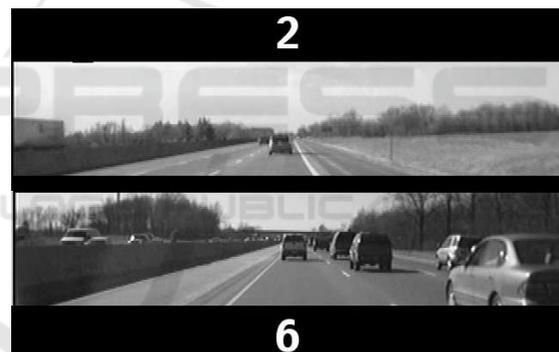


Figure 1: Screen Showing Anchor Clips.

Included in the set examined were rural (2 lane) and urban (4 lane) roads, which could either be straight or curved and had 3 Levels of Service (A, C, E). Also examined were expressways which were straight and either with or without merging traffic. For expressways with 3 lanes in each direction, the same 3 Levels of Service were examined, as well as the lane in which subjects were driving (left, middle, right).

Note: Level of Service is a means to grade the quality of traffic flow on a road segment. Grades range from A through F, where A is excellent and F is failing. For the application here, each letter grade corresponds to a specific range of vehicles/lane/hour.

The response of a typical subject to 2 clips in succession would resemble the following. "Ok. This workload of this clip is in between the 2 examples, but slightly closer to the lower workload example clip, so I will call it 3 and a half." (Note: Subjects rated workload to the nearest half point.) "For this next clip, the workload is quite high, greater than the 6. I would call it an 8."

Two key findings emerged from the first part of this experiment. First, the ratings were highly consistent both within and between subjects. If a subject saw a video clip and rated the workload of driving that scene, rated another 50 different clips over a 1-hour period, and then rated the initial clip again, the second rating would often be within a half point of the first rating of 1 to 10 range typically used. There is no evidence that subjects remembered seeing that clip previously. Furthermore, if 2 clips were from the same category (e.g., driving on a straight section of an expressway in the center lane with Level of Service C), then their ratings were very similar.

Second, there is a very strong relationship between measures of driving and rated workload, expressed by several equations. This could be accomplished because the clips that subjects rated were collected by an instrumented test vehicle, and for each clip rated, objective driving measures were available such as the speed of the subject vehicle, the gap to the lead vehicle, and others. As an example, in one of the simpler equations, the mean workload rating was predicted as follows:

$$\text{Mean Workload Rating} =$$

$$8.86 - 3.00(\text{LogMnR125}) + 0.47(\text{MnTrafficCount})$$

where:

$\text{LogMnR125}$  = Logarithm of the mean of the distance in meters to the lead vehicle in the same lane as the subject averaged over 30 sec. If there was no vehicle within 125 m, the range of the radar, then the distance was set to 125 m.

$\text{MnTrafficCount}$  = Mean number of vehicles detected by the subject vehicle radar (15-degree field of view) averaged over 30 s.

This equation predicted more than 82 % of the variance in the mean workload ratings for driving on expressways (exclusive of the right merge situations), which is extremely high.

#### **1.4 Workload Predictions Were Needed for a Wider Variety of Conditions than Were Examined in Part 1 of the Experiment**

Given the success in quantifying workload in the first part of the experiment, the coverage of workload

estimation equations was expanded to a wider variety of road types and characteristics, which is the focus of this paper.

In the first part of the experiment, each clip was shown twice and 2 clips in the same category were also shown to each subject. As the repeatability of measurement method had been well established, repeated rating of the same or similar scenario did not occur in part 2 of the experiment.

Furthermore, finding clips in the database that matched the combination of factors of interest was a very time consuming task. Given the funding and the program schedule, there was only time to test each subject once, with session times of 2 hours or less, including part 1 of the experiment. Accordingly, a more efficient planning and data collection method was explored.

Specifically, part 2 of the experiment addressed the following 2 issues.

1. Are direct ratings of the workload of driving based on verbal descriptions correlated with the highly reliable anchored workload ratings?
2. How do various road characteristics, such as, if it is hilly or not, or what is on the side of the road or serves as a boundary, (e.g., shoulder width, guardrail) affect the direct ratings?

## **2 METHOD**

### **2.1 In Part 2 of the Experiment (Reported Here), Subjects Rated the Workload of Scenarios based on a Written Descriptions of Them**

The same 24 licensed drivers from part 1 (4 men and 4 women in each of 3 age groups, 18-30, 35-55, 65+) completed a form in which a base use case was described for each road type (2 lane straight road, 1-lane paved shoulder on each side, wide grassy median, no guardrails). For each use case, ratings on multiple traffic levels (e.g., none, some) were collected. Subjects rated each use case on a 0 to 100 scale. No anchors were provided. Subsequently, subjects rated the workload of variations of the base case (e.g., 3 lanes with center passing left turn lane instead of 2 lanes). This incremental method was used so the ratings would be consistent. Included in the 200 combinations rated were all the conditions from part 1, which subjects had seen, but were never described, to bridge the 2 parts of the experiment.

### 3 FINDINGS

#### 3.1 The Anchored Clip Ratings Could Be Reliably Estimated from the Ratings of Written Descriptions

The overall correlation of the 2 sets of ratings was 0.75 (Figure 2). The ratings of the same clips separated in time (again, by about an hour) was almost identical ( $r=0.76$ ), which supports the use of the method. Bear in mind that in part 1, subjects rated numerous clips, so they spent a great deal of time thinking about them.

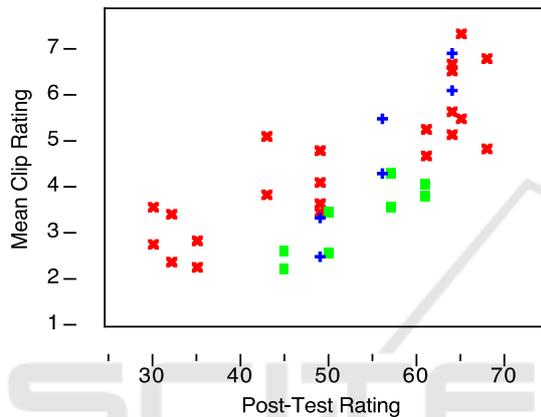


Figure 2: Correlation of Post-Test Ratings with Mean Workload (Clip) Ratings. Note: X=Expressway; box=Rural; +=Urban

To connect the data from part 1 (anchored video clip ratings) and part 2 (direct ratings of text descriptions) regression analysis was used (Table 1).

The distributions of the data suggested 3 separate equations be used, 1 for each road type.

Table 1: Relationships between Anchored Clip Ratings (part 1) and Direct Ratings (part 2).

Road Type	Anchored Clip Rating (from Part 1)	r <sup>2</sup>	# Data Points
X-way	$0.0012 + 0.090*(DR)$	0.73	22
Rural	$-2.13 + 0.10*(DR)$	0.76	8
Urban	$-8.68 + 0.24*(DR)$	0.89	6

DR=Direct Rating (0 to 100) from part 2

#### 3.2 Workload Ratings Were Obtained for a Wide Variety of Conditions on Rural, Urban and Residential Roads, and Expressways

Table 2 (on the next page) shows the part 2 ratings for rural roads, sorted in order of increasing workload. Those mean ratings varied from 40 to 74 on a 0 to 100 scale. Changing from the base case to a mountain road increased the rated workload by 50 %. Narrowing the shoulder to 1 foot (from 8) increased the workload to a similar level of approaching a stop sign or traffic light (all changes of roughly 10 points). According to these data, other changes only altered the ratings by a few percent.

For urban roads, with ratings varying from 45 to 80 (Table 3, on the next page), the major increases were associated with going from the base case to a downtown (about 30% increase) which was similar to the change from no traffic to heavy traffic. Increases from no/little traffic to some traffic and some traffic to heavy traffic were both about 8 points.

Table 2: Mean Part 2 Workload Ratings for Rural Roads.

Scenario	Total # Lanes			
	2	3 (Center Pass/Turn Lane)	4 (in Left Lane)	Mean
Base case=straight road 8 foot paved shoulder + 8 foot grass beyond that	40 / 54	44 / 56	45 / 57	43 / 56
Base case except gentle curves or hill	47 / 59	49 / 60	50 / 61	49 / 60
Base case with 1-foot shoulder, mailboxes, rocks, vegetation beyond	53 / 62	53 / 64	54 / 64	53 / 63
Base case + at or approaching intersection with traffic light	51 / 62	52 / 63	55 / 64	53 / 63
Base case + at or approaching intersection with a stop sign for the crossing road only	53 / 62	54 / 65	55 / 67	54 / 65
Base case except very curved or hilly road (mountain road)	64 / 74	65 / 74	63 / 74	64 / 74
<b>Mean</b>	51 / 62	53 / 64	54 / 65	53 / 63

Note: The 2 values in each cell are for no or little traffic (left) and some traffic (right). The heavy traffic scenario was not included because if traffic is heavy, there is a reasonable probability the situation is urban.

Table 3: Mean Part 2 Workload Ratings for Urban Roads.

Scenario	Total # Lanes				Mean
	2	3 (Center Turn)	4 (with Turn Lane)	5 or More	
Base case=straight road, cars parked on side, no stores, 10 intersect/mi, most w/ lights, no or few pedestrians	45/53/63	47/54/63	49/56/64	52/61/70	48/56/65
Base case but stores or gas station on corner	49/57/67	51/58/67	52/59	56/63/73	52/59/69
Base case but numerous stores & pedestrians (“downtown”), midblock driveways, no double parking	62/69/76	64/71/78	65/73/81	70/76/84	65/72/80
<b>Mean</b>	52/60/69	54/61/69	55/63/71	59/67/76	55/63/71

Table 4: Mean Part 2 Ratings for 6-Lane Expressways (3 per Direction).

Scenario	Lane Being Driven			Mean
	Left	Middle	Right	
Base case = straight road, 1-lane paved shoulder on each side, wide grassy median, no guardrails needed	30 / 43 / 63	32 / 49 / 64	35 / 49 / 68	32 / 47 / 65
Base case+ Curved or hilly	45 / 58 / 72	45 / 59 / 70	46 / 59 / 71	45 / 59 / 71
Base case + Interchange (entrance/exit) in view or at it	40 / 54 / 72	44 / 56 / 73	48 / 61 / 75	44 / 57 / 73
Base case + Lane drop (e.g., 3 to 2 lanes) in your or adjacent lane	50 / 58 / 74	46 / 60 / 73	51 / 62 / 75	49 / 60 / 74
Base case but 3-foot shoulder & guardrail instead	49 / 61 / 74	47 / 61 / 73	51 / 63 / 79	49 / 62 / 75
Base case + Construction: Approaching or driving in lane shift or narrow lanes with concrete barriers, no shoulder	59 / 69 / 80	60 / 71 / 80	61 / 72 / 82	60 / 70 / 81
Base case + Approach or driving through crash scene	62 / 69 / 80	61 / 71 / 81	63 / 70 / 81	62 / 70 / 81
<b>Mean</b>	47 / 58 / 73	47 / 61 / 74	51 / 62 / 76	49 / 61 / 74

Note: The 3 values in each cell are no traffic (left), some traffic (middle), heavy (right).

Table 4, on the next page, shows the rating for expressways, ranging from 30 to 82. The expressway scenario included the most difficult scenario, driving through construction in heavy traffic. Interestingly, this was rated as more demanding than a mountain road. As a footnote, no details were provided about the mountain road, in particular, details about drop offs.

Table 5, on the next page, shows the residential data, with mean ratings varying from 38 to 64, less than for other situations. As suburban streets rarely have traffic, only no or little traffic scenarios were considered. The primary factor examined was the number of driveways per block, with each increment in the number of driveways increasing the workload by about 6.

Table 5: Mean Part 2 Ratings for Residential/Suburban Streets.

Scenario	Driveways (per Side of the Road)			Mean
	0-<2/Block (0.1 miles)	2-5/Block	> 5/Block	
Base case, straight road, no parked cars, no intersection nearby	38	44	50	44
Base case, but >0 - 25% of curb has parked cars	46	51	58	52
Base case, but curved or hilly	50	54	60	55
Base case, but >25% of curb has parked cars	52	58	64	58
Base case, but at or approaching signed intersection, where you need to stop	55	59	64	59
<b>Mean</b>	48	53	59	54

Table 6: Additive Model to Estimate Workload.

Road Type	Modifier						Driveways	
	Road	Lane	Traffic					
Rural Mean Workload = 58	-8	Base case	-1	2 Lanes	-5	None/Little		
	-3	Gentle curve/hill	1	3 Lanes (in left)	+5	Some		
	-3	1-ft shoulder	+2	4 Lanes (in left)				
	+1	At, approach light						
	+2	Stop sign for others						
	+11	Very hilly, curved						
Urban Mean Workload = 63	-7	Base case	-3	2 Lanes	-6	None/Little		
	-3	Corner business	-2	3 Lanes	-3	Some		
	+9	Downtown	+0	4 Lanes	+9	Heavy		
			+4	>=5 Lanes				
Xway Mean Workload = 61	-13	Base case	-1	Left	-12	None/Little		
	-3	Curved/hilly	0	Middle	0	Some		
	-3	Exit	+2	Right	+12	Heavy		
	0	Lane Drop						
	+1	Guardrail						
	+10	Construction						
	+10	Crash						
Residential Mean Workload = 54	-10	Base					-6	Few
	-2	Some parking					-1	Some
	+1	Curved/hilly					+5	Many
	+4	Many parked cars						
	+5	Intersection						

### 3.3 Subjects Used an Additive Model to Estimate Workload

Each factor added a fixed amount to the rated workload (Table 6), with some variation appearing to be due to rounding errors. To estimate the rated

workload in a situation, one adds or subtracts the adjustment value to the value for the base case. As an example, the prediction of workload for a rural road minimum case is 58 (mean) + road modifier (base case, -8) + lane factor (2 lanes, -1) + traffic (little/none, -5) for a total of 44, versus 40 provided

by subjects. To provide another example, for a 4 lane mountain road with some traffic, the table based total is  $58+11+2+5=76$  (versus 74 in the table).

To estimate the anchored clip ratings, use the data (e.g., traffic, road geometry, lane driven) for that road type, in the same equation, to estimate the workload in the anchored clip rating task. For example, in the rural 2-lane road example given (no traffic) with a computed workload = 44 and a subject reported workload = 40 were about 2.3 and 1.9 respectively. As a reminder, the anchored clip ratings were reported by each subject to the nearest  $\frac{1}{2}$  point, so these differences are within the limits of measurement error. However, these ratings are not perfect, and there are instances where some combinations can yield negative values for anchored workload when computed from the ratings of road descriptions. **But collectively, the data from these 2 procedures show that (1) ratings of workload can be reliably determined and (2) the workload for wide variety of road and traffic situations can be calculated from the data provided herein.**

## 4 CONCLUSIONS / APPLICATIONS

### 4.1 Make Workload Quantifiable and Comparable in Studies

For research studies, the primary workload can be quantified for a wide range of driving situations, providing a means to compare test conditions of different studies using the table of factors provided herein for each road type. In fact, road and traffic combinations that appear to be very different in theory could impose the same workload on the driver, and therefore be directly comparable if the method and data presented herein were used to quantify them. So a hilly, curved, rural road with 2 lanes and no traffic, in theory, would have a similar workload, ( $58 + 11 - 1 - 5 = 63$ ) as a very hilly, 2-lane rural road with no traffic as a 2-lane rural road with some traffic when approaching a traffic light ( $58 + 1 - 1 + 5 = 63$ ).

### 4.2 Provide a Basis for Implementing Workload Managers

There has been a concern that guidelines that specify what is excessively distracting are too limiting because those guidelines do not consider the workload the driver is experiencing at any moment. The workload of driving in Tokyo is quite different

from driving in the deserts of the American southwest. Using map data and/or data from vehicle sensors (vehicle speed and gaps to other vehicles) as described herein, a workload manager could adjust what the driver could do at any given moment. In some instances, street addresses could be entered. In others, even just 1 button press could be excessively distracting.

### 4.3 Support the Implementation of Vehicle Automation

As was described in the introduction, a major issue is how long it will take a driver to takeover if the automation suddenly fails or is unable to drive properly in some situation. Knowing how difficult the driving situation is can help set those thresholds. Furthermore, it could be that high workload levels not only pose problems for drivers, but for automation as well. In those instances, the automation system could inform the driver that workload is getting high and advice the driver of such, with some drivers either paying greater attention to the driving scene or making a discretionary takeover.

## 5 FINAL THOUGHTS

### 5.1 This Study Is Not Perfect

In this study, the direct rating method has not been validated in real vehicles, only in simulation. The anchored workload ratings are extrapolations of those ratings, and they too have not been validated against on-road assessments. However, the rating methods have been shown to be highly reliable and the data are easy to collect. The direct ratings are consistent, at least within road types.

Furthermore, this paper provides methods to calculate the workload of the task of driving using either the anchored workload or direct rating method. The direct rating method was extremely efficient and a large number of use cases were explored. Equations to convert between the 2 scales are provided. The results of experiments conducted using this method can be applied to fundamental studies of driving related to highway design, driver distraction, automated vehicles, and other topics. Logical next steps are (1) to match the predictions of the numerous machine vision studies that consider the driving task and (2) to assimilate ideas from scenario description languages being developed to support automated vehicle research (e.g., Zhang, Khastgir, & Jennings, 2020; Braun, Ries, Kortke, Turner, Otten, & Sax,

2021) and as well as crash typologies (Najm, Smith, & Yanagisawa, 2007). Those languages and typologies could provide a framework for workload ratings.

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