Assurance in Collaborative ICT-enabled Service Chains

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Abstract: Assurance is an essential condition for trust in a collaborative ICT-enabled service business. Insufficient assurance can cause organizational vulnerability, inefficiency and major loss of business revenues. Especially complex and extensive composite ICT-enabled services are confronted with a major increase of business- and discontinuity risks. To mitigate these risks, this paper presents a conceptual solution for assurance and governance in ICT-enabled service chains, by designing an assurance framework based on business strategy, the management of risk-control obligations and the control and audit of the service chain. After presenting the design of the new assurance framework, the business implications are explained. In this context, the feasibility and relevance of the framework are validated at two large public companies in The Netherlands. The paper shows that a new assurance and governance approach for ICT-enabled service chains is required in practice and theory, where assurance can be obtained via the conceptual assurance framework for ICT-enabled service chains.

1 INTRODUCTION

This is a position paper, which presents a conceptual solution for assurance and governance in an ICT-enabled service chain enterprise, by designing a new assurance framework. In Enterprise Engineering (EE), Liles et al. (1995) describe the theory of complex systems of processes that are engineered to accomplish specific organizational objectives. The EE paradigm recognizes the ever-changing organic nature of the enterprise, which increases the complexity of enterprise governance. More recent work of Panetto and Cecil (2013) shows that in today’s competitive economy, enterprises need collaboration using information technology (IT) and other tools to succeed in this dynamic and heterogeneous business environment. In this context, Enterprise Information Systems (EISs) are the tools to reach the organizational objectives, where methods for enterprise integration are needed to anchor the quality of information (which is commonly referred to as assurance) in collaborative networks.

Sutton and Hampton (2003) observed that businesses increasingly make use of a network of other providers. Organizations depend on service providers who themselves are dependent on other service providers, ad infinitum. This so-called propagation of services creates a dependency chain between participants. The increased dependencies on external parties when providing services allow organizations to provide complex services, but also lead to new threats and vulnerabilities (Geyskens, 2006). In order to mitigate these threats, specific control measures are inevitable for assurance in the enterprise.

In ICT-supported service businesses, such networks are also called ‘service chains’. When service chains are used efficiently, mutual trust and alignment of incentives and goals are essential for the design of the enterprise (Narayanan, 2004). However, in case of more inter-organizational relations, it becomes increasingly difficult to assess the risk and controls for the entire enterprise (Sutton and Hampton, 2003). Following Edvardsson et al. (2005), the traditional methods of determining risks and controls within IT services are not sufficient anymore, as the detailed working of an inter-organizational service is not always completely clear (Edvardsson, 2005). Therefore, from the perspective of chain participants, there is a need for a methodology to obtain assurance to secure that business goals are met, in particular in current service-oriented enterprises.

Consequently, this paper aims to design a conceptual framework for assurance within multiple participant ICT-enabled service supply chains. As such, this paper introduces a new perspective on
business assurance and governance within a collaborative chain of organizations, which anchors assurance and the governance in ICT-enabled service chains.

Accordingly, the remainder of this paper is structured as follows. Section 2 presents the contextual background and related work. This is followed by Section 3, where the preliminary definitions are presented, which are required for the definition of the assurance framework. In Section 4, the proposed framework for ICT-enabled service chains is presented. Subsequently, Section 5 elaborates on the business implications of the framework. Finally, concluding remarks are provided in Section 6, along with future research directions and application areas.

2 BACKGROUND

In EIS literature, the term ‘assurance’ is scarcely used in the context of accounting, risk and controls within the enterprise. However, enterprise information systems can be supported by assurance methods or frameworks, e.g. to anchor the integrity of (transaction) information processing. Therefore, we will start with the accounting and assurance background to support the design of EIS.

The term assurance refers to accounting practices such as internal controls and risk management within the organization (IIA, 2012). For many decades, the notion of an assurance framework has been well established for internal control in the organization: it provides a statement that management information is likely to be correct. Proper management and due care of information risks are essential to any company (Buhman et al., 2005). Following Sutton et al. (2008), the system of internal controls ensures that the company’s internal information complies with predefined levels of information quality. This system leverages risk indicators that are based on internal controls, which are essential to information integrity and assurance (Arnold et al. 2010). Information integrity is based on assurance, which is defined by the Institute of Internal Auditors (IIA) as follows: “Assurance service is an objective examination of evidence for the purpose of providing an independent assessment on governance, risk management, and control processes for the organization.”

Internal control and information assurance are the cornerstones in auditing and management accounting. In order to structure them, many traditional risk management and internal control frameworks were developed in the last century. The system of internal controls ensures that the quality of (processed) information complies with the organizational strategic objectives. Therefore, the correctness and completeness of information (i.e. information quality and assurance) are the results of the strategic alignment of the business control process within the organization. In case all business partners in a network behave accordingly, the network of organizations may be assumed to provide correct information as well (Solms and Flowerday, 2005).

However, when substantial risks lie outside the sphere of influence imposed by internal risk and control systems, the traditional paradigms can no longer be applied fully. This is particularly true for ICT-enabled service organizations due to their integration of multiple suppliers (in many tiers) within a single service delivery network (White, 2005). ICT-enabled services have been extensively discussed in purchasing and supply chain literature (Delbufalo, 2012), as well as in Enterprise Interoperability (Jardim-Goncalves & Grilo, 2013) and other EIS literature. However, they demonstrate that current theory and tools are predominantly developed for and applied in intra-organizational environments. Consequently, there is a need for a new approach for assurance in collaborative ICT-enabled service supply chains (Delbufalo, 2012).

3 PRELIMINARY DEFINITIONS

In this section, the definitions of the major assurance components are provided that are required for our new assurance framework. Prior to designing this framework, we first define ‘ICT-enabled services’, ‘assurance’, and ‘internal control’ respectively.

3.1 ICT-enabled Services

A recent review of many service typologies can be found in Brax (2013). This work studies Service-Dominant Logic (SDL) in literature, which first was initiated by Vargo and Lusch (2006). Based on this work, we use the following definition of ICT-enabled services: “ICT-enabled services are offerings in which the market exchange between a provider and a customer is provided in the form of process-based software components or in the form of ICT-resource availability”.

3.2 Assurance

The definition of ‘assurance’ as prepared by the Institute of Internal Auditors (IIA) reads: “Assur-
ance service is an objective examination of evidence for the purpose of providing an independent assessment on governance, risk management, and control processes for the organization”. In this definition, the object of investigation is the single organization i.e. an intra-organizational scope. To optimize this system of internal control for a single organization, many professional standards and frameworks are available. These include (amongst others) the ISO, NIST, COSO and COBIT for governance and management of enterprise IT.

3.3 Chain Control

These standards and frameworks are focused on the internal organization, and frame the direct influence of the system of internal controls, assurance and governance limited to this scope. However, ICT-enabled service providers using supply chains are dependent on a network of other service providers. The risks and controls in the chain extend across these multiple organizations. Therefore, in this paper, our definition of internal control will span across the entire service chain, and is defined here as follows: the system of chain internal control is the process designed to provide reasonable assurance regarding the achievement of objectives in effectiveness and efficiency of collaborative operations, reliability of financial reporting, and compliance with applicable laws and regulations. This chain internal control system (see Section 4.3) transcends the internal control within each organization and approaches the collaborative chain organization as a “virtual organization of inter-organizational nature”.

4 ASSURANCE FRAMEWORK FOR ICT-ENABLED SERVICE CHAINS

The work of Van Wijk et al. (2013) elaborates on four key drivers for the development of an assurance framework for enterprises which use ICT-enabled service chains: (i) the increased business complexity and vulnerability; (ii) no appropriate chain risk management; (iii) invalid service chain assurance methods; and (iv) the lack of a valid accounting and audit theory for ICT-enabled service chains. Therefore, the framework is built based on the following components:
1. The increased vulnerability and complexity can be assessed by approaching risk and controls in elementary way (i.e. the smallest possible service chain), which we call the atomic approach of a service chain (See Section 4.1);
2. The collaborative nature of the service chain implies the network approach: the network of coupled “chain atoms”, where the system of transference of obligations of the risk-control (TORC) frames the chain as a whole, i.e. the “initial enactment of the ICT-enabled service chain” (See Section 4.2);
3. The accounting and audit theory on assurance is applied in the collaborative chain by a system of chain controls, which implies that Internal Controls are based on the “virtual” organization of the whole chain: the Chain Internal Control System (CICS) (See Section 4.3);
4. For completing the design of the assurance framework, the four mentioned drivers are combined in the system of Chain-Governance of the service chain, which is the mutual product of chain-policy, chain risk management and chain auditing (See Section 4.4);

In the next subsections, these core drivers will be subsequently explained in detail as core components of the assurance framework.

4.1 The Atomic Approach of the Service Chain

Following Sutton and Hampton (2003), multi-participant ICT-enabled service chains can be extensive, complex and hard to investigate. Therefore, for the assessment of the chain complexity, we approach the service chain by starting at the chain atom. This is the smallest service chain, and consists of two intra-organizational relations involving three participants. If the risks- and controls are assured within all chain atoms, we can assume that the service chain as a whole is assured as well, following the mathematical recursion theory of Sutner (2013). To explain the basic relations in an ICT-enabled service chain, the design of the framework starts with the assessment of the atomic chain link.

The atomic service process starts with the initiation of a service request by participant A, i.e. the initiator of the chain. The assumption is that the initiator only requests a service when chain assurance is satisfactory fulfilled, i.e. matching the assurance requirements of the initiator. Therefore, assurance requirements are determined by the (business) policy of the initiator of the service chain.

When participant A requests the service from provider B, participant B adds some value to this request, depending on the nature of the service.
Without added value, the chain link has no function. Participant B has a service dependency with provider C for the delivery of the service. In this context, A will only get a positive result from the service provided by B, if the service performed by C is operational and returns a positive service result. In this case, A is dependent on B and B is dependent on C, which illustrates the basic service chain dependencies, as shown in Figure 1.

![Figure 1: The chain atom approach.](image)

The dependencies in this atomic model relate to the request for the service (together with the expectations on the service result) and the actual service result as delivered. Based on these relations, the assurance framework can assess the risk and controls within the chain link. Whether the chain link is discharged on assurance depends on the scope of the investigation and the norms (i.e. the values used to attest) where the risk-controls objects collate to. An example of risk-control in an ICT-enabled service chain is the delivery of a service in a service chain. For example, if the delivery norm for availability is defined as 99.5% availability, the entire chain network has to comply with this norm. If A-B doubles the capacity (risk mitigating measure) to comply with this delivery norm, while B-C stays the same at 98.5%, the assurance for availability stays at the lowest level in the chain. To control the availability in the chain, the risk and controls are aligned in the A-B-C service chain to comply with availability norm. This is an example of transport of obligations i.e. alignment, within a context of a service delivery network, which will be explained in the next subsection.

4.2 Transference of Obligations of the Risk-Controls (TORC)

The traditional Service Level Agreement (SLA) controls the relation between two participants. In a service chain, however, multiple relations exist between participants, which requires alignment of the SLAs between the different relations. Consequently, transference of risk-controls is required in the entire service chain, in order to align and balance the individual SLAs. This is impossible to realize by individual SLA’s between all chain participants, due to the extensive number of relations and the complexity of the chain. Therefore, the SLA instrument alone is inadequate in ICT-enabled service chains. Consequently, the risk exposure of the service chain as a whole is dependent on the risk and control in the individual chain links, as well as on the transference of obligations of the risk-controls (TORC) in the chain. Therefore, the second component of the assurance framework is the assessment of TORC.

In this context, the risk-control values are expressed as norms that are transferred throughout the service chain. These TORC norms originate from the policy of the initiator of the service chain, as mentioned in the chain atom (participant A). The TORC describes how in each stage the responsibility for taking compensatory (mitigation) measures are distributed to, and aligned with, other (neighbouring) chain links in the ICT service chain. How to audit and monitor this in the ICT-enabled service chain is explained in the next subsection.

4.3 Chain Internal Control System (CICS)

Traditionally, internal control has been of intra-organizational nature. However, the ICT-enabled service chain is built on several interconnected and collaborative organizations. Accordingly, the audit approach for ICT-enabled service chains has to adjust to this environment. Therefore, we extend the internal control system paradigm to a service chain environment (e.g. a virtual organization) with a valid chain internal control system (CICS). In analogy with TORC, the span of control of the CICS concerns the entire service chain as well, and transfers the audit norms and tolerances within the entire service chain. The CICS norms and tolerances are transferred in the same way as TORC, to synchronize and balance towards control of the chain, i.e. the system of internal control of the (virtual) enterprise. We distinguish three major phases for CICS in our model:

1. Audit Strategy

The audit strategy of the ICT-enabled service chain differs from traditional audit of the (intra) organization because auditing the chain has to cover the entire chain to come to an opinion. Therefore, auditing the service chain is based on chain policy, worked out in a strategic audit plan.

2. Operation of the Audit and Monitoring

In our model, the audit and monitoring is carried out in the chain by the different chain participants. In analogy with TORC, we can only audit the chain by cooperation and shared responsibility of all chain participants.
participants with a system of communicating the audit norms and tolerances in the service chain. After all, it is in the interest of all participants to secure the solidity of the overall chain. Therefore, we also need a transference system of audit objectives, norms and tolerances, a scope reference, a transference system and the terms of audit reference within the chain. These terms relate to practitioners literature, but are now transformed towards the ICT-enabled service chain point of view.

The actual operation of the audit is performed by the different participants in the chain. Again, compared to traditional internal control systems, the chain internal control system is based on the local chain link control measures, which are transferred by TORC. Depending on the transference method in the chain (as explained in the next section), the audit activities are reported in the chain to ensure assurance. Based on the individual audit issues in the chain, a final assurance opinion for the chain can be obtained.

3. Attest to Audit Opinion
The audit opinion is the result of audit and monitoring in the chain. Based on the audit objectives and the method of transference, the assurance opinion can be formalized in the chain.

4.4 Chain Governance
Finally, the assurance framework for ICT-enabled service chains requires the cooperation of the three previously described major components of the framework, i.e. chain governance, which originates from the design incentives and drivers that we mentioned in Section 4.1.

i. Strategic Chain Policy
The way to anchor assurance in collaborative ICT-enabled service network organizations is the cooperation on strategic chain objectives. This is worked out in the strategic chain policy, which defines how the transference method of chain risk-controls are used. That is, the TORC policy component, how the system of chain internal control are operational (CICS), and how the chain enactment and enforcement is designed. The essential chain risk management maturity, as well as the audit maturity level are defined.

ii. Chain Risk Management
The second component of chain governance is the alignment of strategic chain policy and risk management. In this context, the chain assessment method is defined along with the time frame aiming on continuous operation. This component is covered by the TORC (Section 4.2).

iii. Chain Audit and Monitoring
The third component defines the chain audit maturity, the norms and tolerances for monitoring and steering of the service chain. This is elaborated in the CICS (as described in Section 4.3).

4.5 Framework Application Examples
In this subsection, we will combine the formerly described components and present them into the assurance framework along with some examples of patterns.

Pattern 1: Central Control of the Chain
By a single dominant party the requirements are determined (and monitored) to all supply chain participants in terms of risk management, control and supply chain. The enterprise design norms of the initial chain are centralized and mandatory for all chain links. Central control is based on the following principles:
- The TORC between the chain organizations is mandatory and centrally distributed (Figure 2);
- In case the attest of the norm fails, the central chain design will enforce the change to an alternative chain link (represented by the diamond symbol in Figure 3);
- The CICS is centrally controlled.

![Figure 2: Transference of risk-control obligations centrally controlled.](image)

![Figure 3: CICS chain enforcement.](image)
working of the chain. In Figure 3, a CICS decision is enforced from organization C to organization D, as organization C did not comply to the TORC requirement of organization A.

**Pattern 2: Local Control at each Chain Link**

From the chain initiator perspective, the successive chain links together drive the entire service line: organization A (the initiator) imposes requirements in terms of risk and control to organization B. Next, the derived requirements are imposed on organization C. This way, moving the controller itself recursively through the chain, ensures the assurance within the entire chain.

Local control is based on the following principles:

- The enactment norms of the initial chain are defined by the chain initiator, mandatory for all chain links, but controlled by the individual chain links themselves (Figure 4);
- The TORC between the chain organizations is mandatory distributed by the sequential chain participants in the chain;
- In case the attest of the norm fails, the local enactment will enforce the change to an alternative chain link (represented by the diamond symbol in Figure 5);
- The CICS is locally controlled within the chain.

![Figure 4: Transference of risk-control obligations defined for each chain link.](image)

In this context, CICS controls the working of the service chain also on local chain level. That is, the enforcement decision is locally made, based on the transferred audit norms in the chain. If all chain atoms act conformingly, assurance of the chain will be based on recursion within the chain itself. This local chain enforcement is illustrated in Figure 5.

**Pattern 3: Individual Control**

In the system of transparency, risk and control measures are made transparent, so that all parties can establish compliance with the requirements. This is a shared and clear way of risk control within the distribution chain. Individual control is based on the following principles:

- The enactment norms of the initial chain are defined by the chain initiator, but controlled by the individual chain links themselves (Figure 6);
- The TORC of the chain organization is made single transparent (i.e. communicated) by all sequential chain participants in the chain;
- In case the attest of the norm fails, the single participant decides whether it will comply and be part of the chain (represented by the diamond symbol in Figure 7);
- The CICS is controlled individually for each single participant in the chain.

![Figure 6: Transference of risk-control obligations defined individually.](image)

In analogy of central and local control of CICS, in this example, control is realized by single enforcement. That is, the organization entity decides to ‘join
the chain or not’. Therefore, the chain enforcement is anchored within each chain participant, as shown in Figure 7.

5 BUSINESS IMPLICATIONS OF THE FRAMEWORK

The business implications of the assurance framework are initially assessed using expert interviews at two large public companies, which use complex ICT-enabled service chains. In the interviews, the assurance concepts were discussed, interpreted, and the possibility for implementing these artefacts in practice were investigated. In addition, several workshops were held at the organizations, to discuss and improve the framework. The main conclusions of this iterative process are:

Chain risk-control Awareness
In general, the discussions on the chain risks and controls perception was classified on the operational interface level towards the business environment. The awareness of chain risks and control were clear, but the solution or mitigating measures were not available. Therefore, in most cases the assurance was covered only by ‘checking the front- and back-door’ of each chain participant. The chain-awareness was obvious and almost all respondents saw the added value of the conceptual assurance framework.

No Chain Governance
The second observation in the discussions was that governance components as chain policy, chain risk management and chain audit were classified as necessary and needed, but were not (yet) operational. The only chain-wise components were secured by bilateral quantitative service level agreements. The chain policy and strategy were rudimentary developed.

The need for a New Assurance Approach
The third observation was the need for a new assurance approach. Based on chain-incidents in the recent past, which occurred in The Netherlands (i.e. DigiNotar, DigiD and others), the need for an assurance framework undeniably has become essential. In this context, the approach of assurance as well as testing of the artifacts of TORC and CICS was considered realistic to solve their chain assurance in practice according to the respondents.

Based on the expert interviews and workshop results, we can conclude that there is a need for a new approach for assurance in ICT-enabled service chains as well as an assurance framework, which supports the anchoring of assurance in the ICT-enabled service chain.

6 CONCLUSIONS

As a result of the increasing dependencies on external parties when providing services, traditional methods of determining risks and controls within IT services are no longer sufficient. However, specific control measures are inevitable for assurance and become increasingly important in current complex ICT-enabled service chains.

In this paper, a conceptual framework for assurance is presented within multiple participant ICT-enabled service supply chains. The framework is based on four drivers for designing and assessing ICT-enabled service chains: (i) the atomic chain approach; (ii) employing the system of transference of risk-control obligations (TORC) in the chain; (iii) developing a collaborative system of chain controls i.e. the Chain Internal Control System (CICS); and finally, (iv) the combination of these drivers in a Chain-Governance structure, i.e. a mutual system of chain-policy, -risk management and -monitoring.

The application of the framework will particularly benefit current service-oriented organizations. As such, the designed conceptual framework for ICT-enabled service chains will be further developed and implemented in service chain organizations. Consequently, the direction of future research is to develop a further refined integrated assurance framework for ICT-enabled service chains. The TTISC project group (Towards Trustworthy ICT-enabled Service Chains) aims on further developing this framework.

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